February 20, 2008

Bureau of Near Eastern Affairs
US Department of State

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HIGHLIGHTS



- The Council of Representatives transmitted three key pieces of legislation to the Presidency Council February 17: the 2008 budget, a Provincial Powers law, and an Amnesty law. All three bills must be approved by the Presidency Council and subsequently published in the Official Gazette to become law. (POLITICAL, page 4)
- An Iraqi Air Force C-130, loaded, flown, and maintained entirely by Iraqis, delivered supplies to Iraqi National Police and Iraqi Army units in Mosul. (SECURITY, page 12)
- Iraq's CoR passed the 2008 budget on February 13. The budget includes increases for both security and investment expenditures. (ECONOMIC, page 14)
- According to the Iraq Ministry of Oil, over 70 international oil firms have registered to compete for tenders on Iraq's oil reserves. (ECONOMIC, page 15)
- Swedish Ambassador Niclas Trouve and Iraqi Foreign Minister Zebari signed an agreement that calls for Iraq to receive Iraqi asylum seekers who have been denied entry by Sweden. (DIPLOMATIC, page 24)
- Iraq's Oil Ministry has denied media reports of an agreement to award development of the West Qurna to Russia's Lukoil in return for Moscow's cancellation of \$12.9 billion of Saddam-era debt. (DIPLOMATIC, page 25)

POLITICAL - Governance & Legislation



CoR Transmits Budget, Provincial Powers, and Amnesty:

• The Council of Representatives transmitted three key pieces of legislation to the Presidency Council February 17: the 2008 budget, a Provincial Powers law, and an Amnesty law. The Provincial Powers law will help define the bounds of authority between the central and provincial governments in Iraq's federal system. The Amnesty law would establish a committee to review cases of detainees scheduled for amnesty releases; most of those potentially affected are Sunni. All three bills must be approved by the Presidency Council and subsequently published in the Official Gazette to become law. If the Presidency Council takes no action within ten days of February 17, the law is by default approved and transmitted to the Official Gazette.

Trial of Senior Iraqi Officials Delayed:

• The terrorism trial of former Iraqi deputy health minister Hakim al-Zamili was postponed March 4 after several witnesses failed to appear in court. "The presiding judge has decided to adjourn the case because some of the plaintiffs did not attend the trial to complete some formal procedures," Zamili's lawyer said. Al-Zamili is the first senior Iraqi official to face terrorism charges since the start of the war. He and his former chief of security are accused of infiltrating Shiite death squad forces into the ministry during a period of sectarian violence in February 2007. If convicted, the two men could face the death penalty.

POLITICAL - Governance & Legislation



UNAMI Works to Fill Remaining Governorate Electoral Officer Positions:

• Staffan de Mistrura, Special Representative of the UN Secretary General to Iraq, announced that UNAMI would assist Iraq's CoR in selecting the eight outstanding Governorate Electoral Office (GEO) directors instead of replacing all 20, as previously announced. The plan will shorten selection time of the GEOs from 59 to 43 days, according to de Mistura. The time constraints to select the GEOs tightened because the recently passed Provincial Powers Law requires provincial elections to be held no later than October 1, 2008. GEOs function as the chief elections officer in a province.

<u>Iraq's Prisons Overwhelmed</u>:

• The New York Times reported February 14 that the U.S. troop surge has inundated the country's already overburdened prisons and courts with additional Iraqi detainees. Iraq's justice system does not have enough beds, investigative judges or lawyers to absorb the thousands of suspects that have been detained since last summer. More than half of the 26,000 prisoners are still awaiting trial, American officials have reported. The Iraqi legislature approved an amnesty bill February 13 that could free thousands of prisoners but the Iraqi Ministry of Justice will still require tens of thousands of new prison beds to consolidate detainees being held throughout the country by Iraqi and U.S. forces.

POLITICAL - Governance & Legislation



<u>UNHCR to Boost Baghdad Presence, Assess Returns</u>:

• UN High Commissioner for Refugees Antonio Guterres and Iraqi FM Zebari held a press conference in which Guterres announced that UNHCR would boost its Baghdad-based staff from two to five. Zebari stated that the two had discussed the possibility of promoting refugee returns, noting that not all areas in Iraq are unsafe, but acknowledging that a number of standards still need to be met. UNHCR proposes to conduct a joint assessment under GOI lead to analyze the conditions for successful returns. Questioned about GOI assistance to refugees, Zebari mentioned the \$25 million pledge, adding that the GOI needs to do more for Iraqi refugees in cooperation with international organizations.

POLITICAL - Provincial



Baghdad Markets Remain Open Despite Recent Suicide Attacks:

Market activity in the key Baghdad shopping areas of Karada, Rusafa, 9 Nissan, and Rashid districts appears essentially unaffected two weeks after the February 1 suicide attacks on popular "pet markets." While the two pet markets are open for business, some shoppers do appear to be staying away from those particular venues for the time being, according to PRT contacts and the EPRT covering the areas. Generally, however, key markets remain animated, with activity high. Atmospheric reporting indicates that, despite these recent terrorist acts and other security-related incidents, the citizens of Baghdad continue to go about their daily lives.

Ministry of Human Rights to Begin Mass Graves Excavation Project in Najaf April 1:

• Minister of Human Rights Wijdan Salim announced in a meeting with Embassy officers February 17 that her Ministry will officially inaugurate a mass graves excavation project in Najaf on April 1 in a public ceremony at the site. The Ministry will begin with one of the eight mass graves sites in Najaf, with the intention of excavating all eight. The Ministry will take pictures and DNA samples in order to identify each body and help families find missing relatives. Najaf government officials gave the Ministry a piece of land next to the mass graves site in which they will rebury each body after the identification process. According to the Minister, there had been problems previously with religious authorities giving permission to disinter the bodies, but this has now been resolved.

Affairs

Safa al-Safi

ED

Foreign Affairs

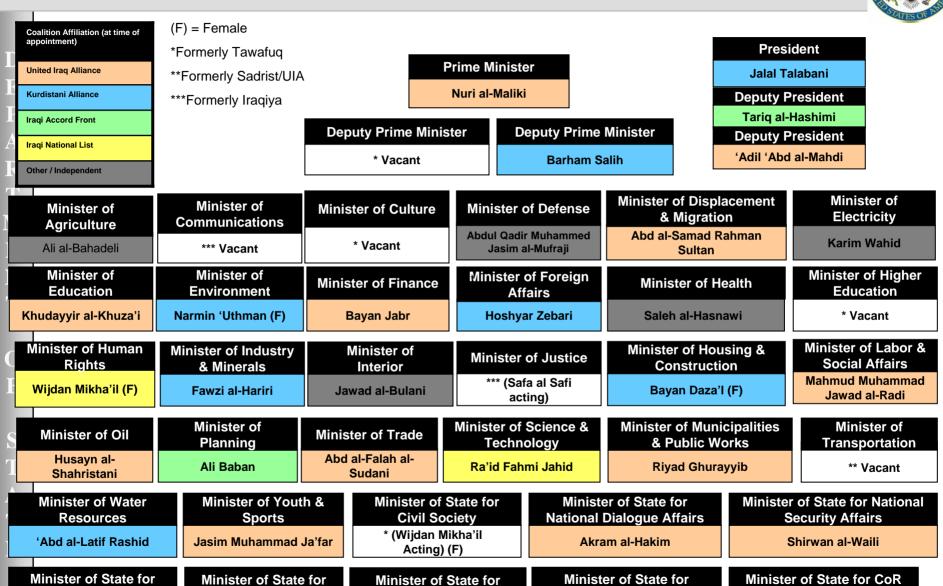
* Vacant

POLITICAL – Government of Iraq

Governorates Affairs

Sa'd Hashim





Tourism and Antiquities

** Vacant

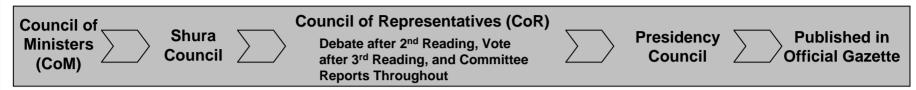
Women's Affairs

** (Narmeen Othman Acting)

POLITICAL – Key Legislation and Refugee Update



Legislative Process



Provincial Powers PASSED: CoR approved law on February 13. Awaits approval by the Presidency

Council and publication in the Official Gazette.

Elections Provincial Powers Law requires the Elections Law to be passed by the CoR within

90 days. Provincial Elections are required to be held no later than October 1, 2008. The Prime Minister's Office is currently drafting the law, which will set the legal

basis and structure of provincial and national elections

Hydrocarbons Package The level of control allocated to the central government in the July 2007 draft

version of the Framework Law (currently in CoR Committee) is the key point of disagreement; there may be more progress on the Revenue Management Law,

currently with the Shura Council, in the coming months

Amnesty Law PASSED: CoR approved law on February 13. Awaits approval

by the Presidency Council and publication in the Official

Gazette.

Pensions Amendment PASSED: Published in the Official Gazette December 2007

De-Ba'athification Reform PASSED: Approved by default by the Presidency Council

February 2008. Must still be published in the Official Gazette)

Refugee Update

Refugees in the region: 2-2.4 million

Internally displaced persons in Iraq: 2.2-2.4 million

Total number of Iraqi refugees admitted to the U.S. during to date in FY07-FY08: 3,222

SECURITY - Situation Update



Al-Qaida in Iraq Targets Former Allies:

 Documents captured in mid-November show that al-Qaida in Iraq is targeting former allies thought to be disloyal. The documents, found in an AQI torture and execution site, show that AQI prioritized the killing of Sons of Iraq (formerly called Concerned Local Citizens). AQI considered the Sons of Iraq to be the biggest threat to its organization.

<u>Insurgent Rockets Strike Victory Base Complex, West Rashid:</u>

 Insurgent rockets struck areas of the Victory Base Complex and West Rashid in southwestern Baghdad February 18. The series of rockets killed five Iraqis and wounded 14, including two U.S. soldiers. Eight Iraqis, including six children, were taken to a Coalition force medical clinic for treatment. Coalition and Iraqi Security Forces quick reaction teams captured several insurgents at the scene of the rocket launch, where they also recovered one unexploded rocket.

<u>Iraqi Police to Round up Mentally Unstable</u>:

 The Iraqi Interior Ministry ordered police February 19 to round up beggars, vagabonds, and the mentally unstable from the streets of Baghdad to prevent AQI from using them as suicide bombers. The individuals detained will be entrusted to government institutions that can provide care and shelter. The move comes after several AQI suicide bombings using mentally disabled women.

SECURITY – Situation Update



Operation Marne Grand Slam Kicks Off:

Coalition forces pursued insurgent elements near Salman Pak February 15,
marking the beginning of Operation Marne Grand Slam. U.S. soldiers will clear a
peninsula directly south of Salman Pak that extends into the Tigris River before
increasing their presence in the areas around Salman Pak. Coalition forces will
target AQI safe houses, weapons caches, and firing points. For over a month, U.S.
commanders have been working with local sheikhs to arrange security cooperation
with their tribesmen and set up Sons of Iraq checkpoints.

<u>Suicide Bombers Detonate Vests outside Tal Afar Mosque</u>:

• Two suicide bombers detonated explosive vests outside a Tal Afar mosque February 15. Four Iraqis were killed, including an Iraqi Policeman, and 16 were injured. The Iraqi Police, having identified the men as suicide bombers, engaged them in small arms combat and prevented them from entering the mosque. The blasts, occurring during the Friday prayer time, would have been much more deadly and damaging if the bombers had been allowed to enter the mosque and detonate their explosives.

SECURITY – Security Transition



Mosul Iraqi Police, Army Receive Air Supplies:

 An Iraqi Air Force C-130, loaded, flown, and maintained entirely by Iraqis, landed in Mosul February 16 with uniforms and nearly 1,000 AK-47 assault rifles for the Iraqi National Police and Iraqi Army in Mosul. The supplies were purchased via Foreign Military Sales, a program in which countries like Iraq purchase military supplies from the U.S. with their own money.

Iraqi Army's 3rd Bde, 14th Div Graduates, Receives New Equipment:

• The Basrah unit graduated from training at the Besmaya combat training center February 13. The brigade is fully equipped and trained because of Unit Set Fielding, a process that takes an entire army brigade and gives the soldiers the equipment and training they will need to fight, all using Iraqi funds. The first brigade to be so equipped was Diyala's 4th Brigade, 5th Division which received new fiveton trucks with state-of-the-art technology purchased through the Foreign Military Sales program.

SECURITY - Iraqi Security Forces



Iraq Security Forces as of January 1, 2008 ^a							
	Current Authorized	Assigned Personnel	Total Trained Personnel to				
Component	Personnel ^b	С	date ^d				
Ministry of Interior (Mol) Forces ^e							
Iraqi Police Service ^f	288,001	275,300	155,248				
National Police ^g	33,670	32,389	41,399				
Border Enforcement	38,205	39,649	27,959				
Total Mol	359,876	347,338	224,606				
Ministry of Defense (MoD) Forces ⁿ							
Army	186,352	159,938	174,940				
Support Forces	17,369	18,794	19,750				
Air Force	2,907	1,305	1,370				
Navy	1,483	1,115	1,194				
Total MoD	208,111	181,152	197,254				
Counter Terrorism Bureau							
Special Operations	4,857	3,126	3,485				
Total Iraqi Security Forces	572,844	531,616	425,345				

- a Numbers do not include ministry staffs.
- b Numbers reflect Government of Iraq (GOI) authorizations.
- c Numbers are based upon GOI payroll data and do not reflect present for duty totals.
- d Numbers reflect assigned personnel that have received training.
- e Numbers reflect total ISF personnel trained to date, some of which are no longer assigned due to casualties, AWOL, and normal separation.
- f Mol strength does not reflect investigative and administrative forces, the Mol HQ, Mol Forensics, Dignitary Protection, or contracted guards.
- g Mol Police Support Unit, Provincial Security Force, and Emergency Response Unit personnel are part of the Iraqi Police Service and does not include other Ministry FPS.
- h The MoD strength are derived from Modified Tables of Organization and Equipment (MTOEs).

ECONOMIC – Economic & Government Capacity Update



GOI Passes 2008 Budget:

• Iraq's CoR passed the 2008 budget February 13. The budget shows increases for security expenditures - up to \$9 billion from \$7.5 billion in 2007 - and investment expenditures - up to \$13.2 billion from \$10 billion in 2007. In 2007, both GOI ministries and provincial governments steadily improved their ability to execute investment budgets and further improvements are expected in 2008. Walid Khalid, a Baghdad economic expert, cautioned however: "The problem is not the size of the budget but whether it will be spent properly and free of financial and administrative corruption."

GOI Reaches Deal on Aircraft Purchases:

 Iraq will purchase commercial aircraft from Boeing and Bombadier in a deal which is Iraq's first major purchase of airplanes since the 1980s. The deal is worth approximately \$5 billion and includes a total of 50 aircraft. Forty of the planes are newly constructed from Boeing, and six from Bombadier, a Canadian manufacturer. Iraq ceased its airline operations in the mid-1990s and lost much of its aircraft fleet during the 2003 war.

Nasiriyah May See New Oil Refinery:

Iraqi Oil Minister Hussein al-Shahristani announced that Iraq intends to build a large oil
refinery in Nasiriyah during a recent visit there. Iraq's Oil Ministry is negotiating with
international firms to build a refinery that would increase Iraq's overall bpd refining
capacity by 300,000. Shahristani was quoted as saying, "Instead of importers we will
become exporters of oil products. The Oil Ministry has begun negotiating with the
world's largest companies; there are just a few in the world."

ECONOMIC - Oil



Crude Oil Update:

Price averages in world markets closed with the following prices:

Basrah Light at \$89.65/ barrel Dated Brent at \$94.074/barrel

WTI Cushing at \$94.12/ barrel Oman/Dubai at \$89.44/barrel

Revenue estimates:

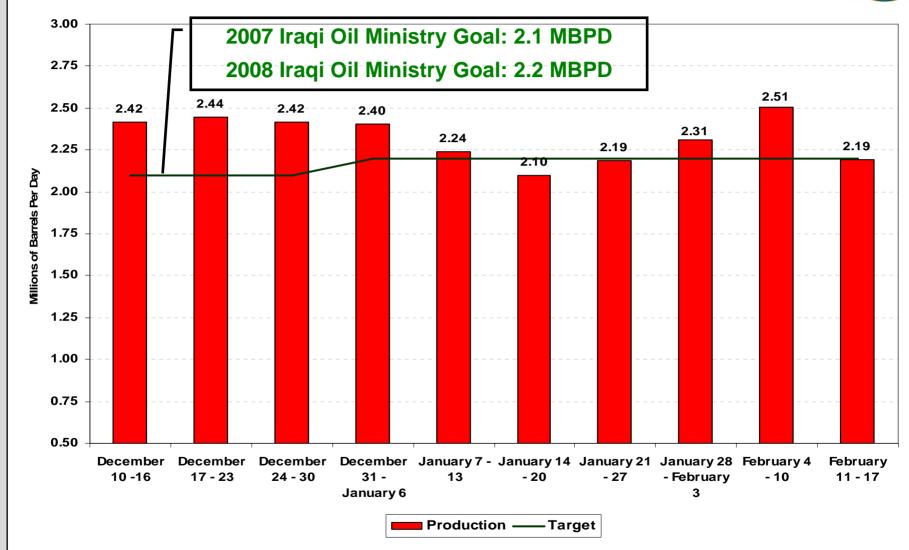
2006: \$31.3 Billion 2007: \$34.4 Billion (estimated)

Over 70 Firms Register With Oil Ministry for Contracting Rights:

• According to the Iraq Ministry of Oil, over 70 international oil firms have registered to compete for tenders on Iraq's oil reserves; included among these firms are Royal Dutch Shell, Total, Repsol YPF, ConocoPhillips, BP, and Norway's StatoilHyrdro. Oil Ministry spokesman Asim Jihad said, "We are going to carefully study and check the documentation. Next month we will declare the companies that are permitted to work in the Iraqi oilfields." These tenders will not provide long-term involvement by oil companies but will provide needed development of Iraq's oil infrastructure. Only Iran and Saudi Arabia hold larger oil reserves than Iraq; Iraq currently produces about 2.3 million barrels per day, a small output considering the size its reserves.

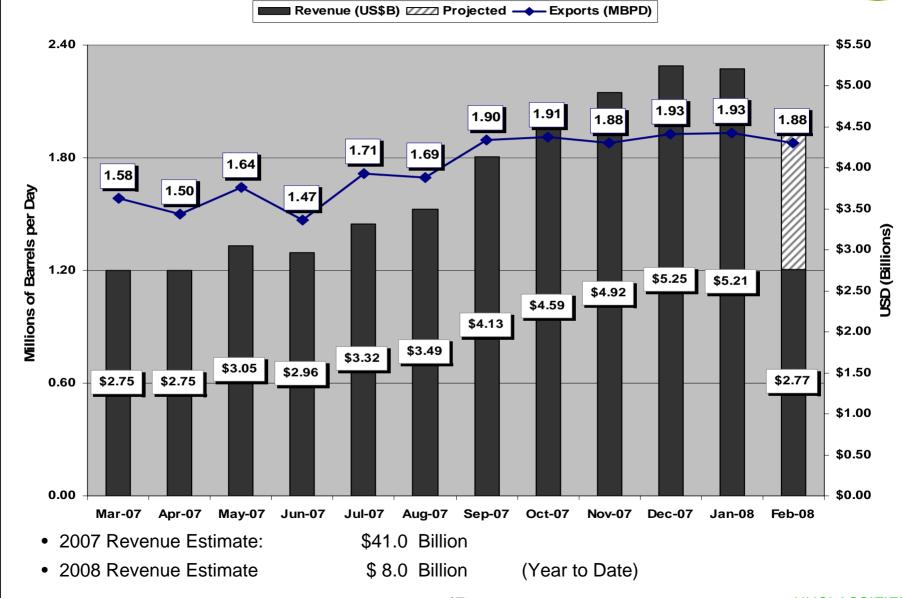
ECONOMIC – Crude Oil Production





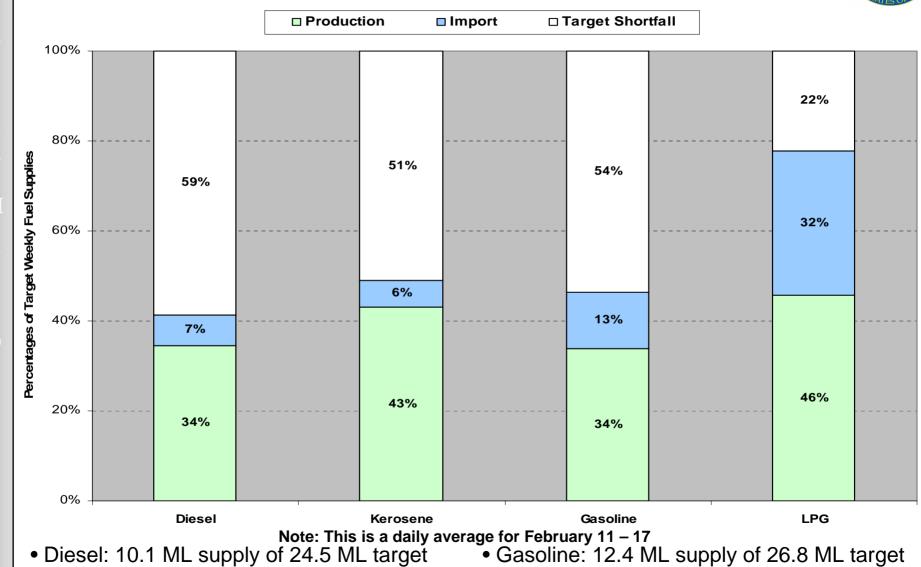
ECONOMIC – Crude Oil Export





ECONOMIC – Total Critical Refined Product Supplies





Kerosene: 7.1 ML supply of 14.6 ML target

Gasoline: 12.4 ML supply of 26.8 ML target

• LPG: 3,967 tons supply of 5,100 tons target UNCLASSIFIED

ECONOMIC – Electricity



<u>Iraq Power Workers Protest Electricity Ministry Actions</u>:

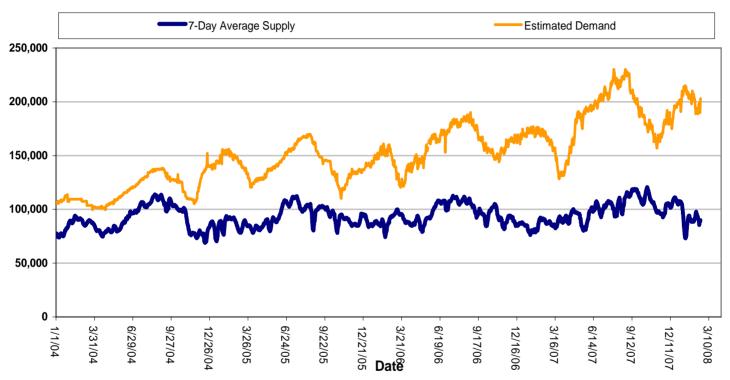
• Abbas Abd al-Hassan Rahi, chief of the Technicians and Engineers Union, stated that the Nasiriyah power station is nearing collapse due to a lack of repair and maintenance resources. As a result of this shortage workers at the Nasiriyah power station staged a sit-in and have demanded that the Ministry of Electricity provide more help in keeping the plant operational. "After many requests were made to the Electricity Ministry and the authorities in charge that they fulfill their duties, we organized this sit-in," said Rahi. Electricity Minister Karim Waheed Hasan wants to see the focus of ministry efforts shift from rehabilitation to rebuilding and construction. Hasan told Voices of Iraq, "The Ministry is about to embark on six projects for the generation of electricity, five in Baghdad and one in al-Maseeb." Hasan places much of the blame on companies that have been awarded projects but have not started work. The Iraqi Electrical Utility Workers Union claims that the problem is a preference by the ministry for foreign work over Iraqi companies.

Multi-Million Dollar Program Will Revamp Karbala Water System:

• The Iraq Minister of Municipalities and Public Works, Riyad Ghareeb, announced a \$5.6 million sewer project and initiated a sewage rehabilitation program in Karbala. According to Provincial Governor Aqil al-Khazali the project will include the rehabilitation of six water stations and the installation of six electricity generators, and will last six months.

ECONOMIC – Electricity

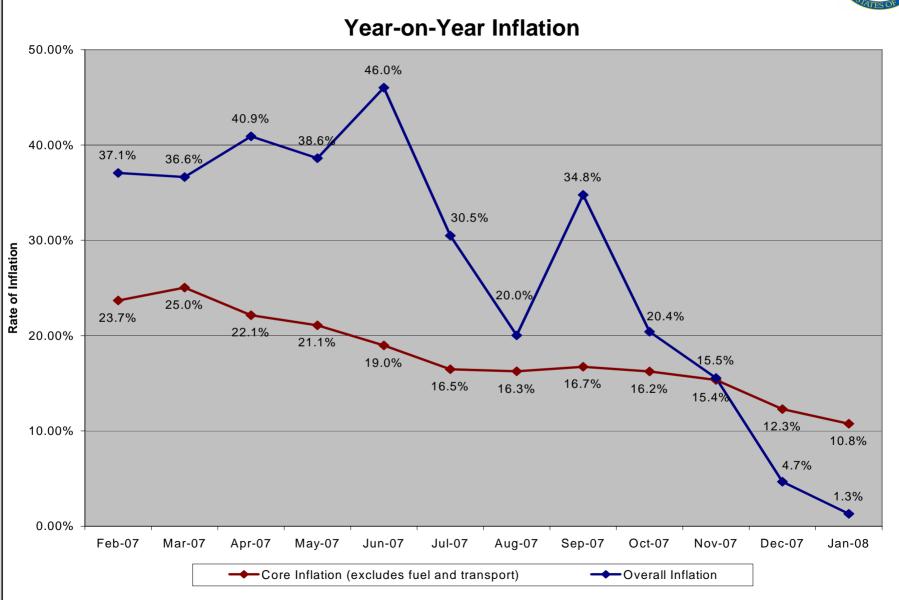
Daily Electricity Supplied and Estimated Demand in Iraq Since January 2004



- For February 13-19, daily electricity demand was 14% above the same period last year. Daily supply from the grid was 1% below the year-earlier period and met 46% of demand, compared with 53% for the year-earlier period.
- For February 12-18, average hours of power via the electricity grid after meeting demand from essential services: Baghdad 7.1 and nationwide 8.8. Year-ago levels were Baghdad 5.6 and nationwide 8.8.

ECONOMIC – Economic Indicators





ECONOMIC – Economic Indicators



Economic Indicator	This Week	This Week Last Week		Last Year	
Iraqi Commercial Bond Sales					
Price (USD)	\$71.79	\$70.73	\$66.76	\$62.82	
Yield	8.83%	8.98%	9.56%	10.16%	
Central Bank's USD Currency Auction					
USD Sold	\$87,901,000	\$98,985,000	\$107,435,278	\$66,957,492	
NID Exchange Rate	\$1,210	\$1,211	\$1,214	\$1,254.00	
Total Employed by USG Programs					
	82,608	95,609	95,414	N/A	

ECONOMIC - Iraq Relief and Reconstruction Fund (IRRF) 1 and 2



			(Committed		Obligated			Disbursed		
Sector	Allocated	Un- allocated	Last Week	Current	Change	Last Week	Current	Change	Last Week	Current	Change
Security and Law Enforcement	\$4,985	\$20	\$4,961	\$4,960	\$0	\$4,961	\$4,960	\$0	\$4,856	\$4,858	\$2
Justice, Public Safety and Civil Society	\$2,264	\$44	\$2,253	\$2,253	\$0	\$2,250	\$2,249	\$0	\$2,145	\$2,148	\$3
Electricity Sector	\$4,201	\$25	\$4,068	\$4,068	\$0	\$4,048	\$4,048	\$0	\$3,736	\$3,741	\$5
Oil Infrastructure	\$1,714	\$11	\$1,602	\$1,601	-\$1	\$1,602	\$1,601	-\$1	\$1,559	\$1,560	\$1
Water Resources and Sanitation	\$2,084	\$18	\$1,981	\$1,983	\$2	\$1,971	\$1,973	\$2	\$1,770	\$1,772	\$2
Transportation and Communications	\$454	\$3	\$451	\$451	\$0	\$451	\$451	\$0	\$399	\$402	\$4
Roads, Bridges and Construction	\$332	\$1	\$318	\$318	-\$1	\$318	\$318	-\$1	\$242	\$245	\$3
Health Care	\$813	\$10	\$784	\$784	\$0	\$775	\$775	\$0	\$718	\$718	\$1
Private Sector Development	\$821	\$2	\$821	\$821	\$0	\$821	\$821	\$0	\$806	\$806	\$0
Education, Refugees, Human Rights, Governance	\$426	\$10	\$423	\$423	\$0	\$423	\$423	\$0	\$395	\$395	\$0
Admin Expense (USAID, STATE)	\$213	\$0	\$210	\$210	\$0	\$210	\$210	\$0	\$210	\$210	\$0
Total	\$18,306	\$143	\$17,872	\$17,871	\$0	\$17,829	\$17,829	\$0	\$16,834	\$16,855	\$21
IRRF II Non- Construction	-	-	\$7,932	\$7,932	\$0	\$7,911	\$7,911	\$0	\$7,659	\$7,667	\$7
IRRF II Construction	-	-	\$9,420	\$9,419	\$0	\$9,398	\$9,398	\$0	\$8,659	\$8,672	\$14
IRRF II Overhead	-	-	\$520	\$520	\$0	\$520	\$520	\$0	\$516	\$516	\$0
IRRF I Total	\$2,475	\$0	\$2,291	\$2,291	\$0	\$2,232	\$2,232	\$0	\$2,139	\$2,139	-
Grand Total IRRF I & II	\$20,781	\$143	\$20,163	\$20,162	\$0	\$20,061	\$20,061	\$0	\$18,973	\$18,994	\$21

DIPLOMATIC – **Political Engagement**



Sweden-GOI Sign Agreement on Return of Iraqi Asylees:

Swedish Ambassador Niclas Trouve and Iraqi FM Zebari signed an agreement February 18
that calls for Iraq to receive Iraqi asylum seekers who have been denied entry by Sweden.
Swedish officials have publicly stated that Iraqis will not be deported against their will, although
this agreement makes such deportation possible. The Swedish Migration Board reports that
18,559 Iraqis sought asylum in Sweden in 2007; the Government of Sweden has since reduced
the number of Iraqi asylees it will accept.

UN Appeals for More International Assistance for Iraqi Refugees:

• In the midst of a week-long mission to the region focused on Iraqi refugees, Antonio Guterres, the UN's top official for refugees, stated that the GOI and the international community should provide more funding to resettle Iraqi refugees. Around 2 million Iraqi refugees have fled to neighboring countries since the beginning of the Iraq War in 2003. Guterres praised Syria and Jordan for sheltering refugees, but said the international community and the GOI need to be "more engaged in supporting Iraqis and these host countries, which have paid such a high price for their generosity."

British Foreign Secretary Welcomes Passing of Legislation:

• In a February 16 statement British Foreign Secretary David Miliband welcomed the approval by the Iraqi Parliament February 13 of three key pieces of legislation: the budget, the Provincial Powers Law, and the Amnesty Law. He said these were "three important and positive steps for the future of Iraq," adding that "[t]here is now a clear desire on the part of Iraq's political leaders to reach out to each other in a spirit of compromise, and use the space created by the improved security environment to make real progress on reconciliation. I hope this positive atmosphere continues."

DIPLOMATIC – **Economic Engagement**



Iraqi Oil Ministry Denies West Qurna Deal with Russians:

• The Middle East Economic Survey reports that Iraq's Oil Ministry has denied media reports of an agreement to award development of the West Qurna oil field to Russia's Lukoil in return for Moscow's cancellation of \$12.9 billion of Saddam-era debt. Oil Ministry spokesman Asim Jihad stated that "any company is welcome to come to Iraq and compete on a competitive basis for acreage," but that the Russian debt deal had "no connection with the West Qurna field."

DIPLOMATIC – Coalition Contributors

Bosnia-Herzegovina



26 Countries with forces in Iraq (including U.S.)

Albania Denmark Korea Romania

Armenia El Salvador Latvia **Singapore**

Moldova

Australia Estonia Lithuania **Tonga**

Macedonia Ukraine Azerbaijan Georgia

Japan Kazakhstan Mongolia Bulgaria

Czech Republic Poland

TOTAL ~ 9,895 Forces

32 Countries and NATO*

(including the U.S.)

Support Iraqi Stability Operations

*32 includes the U.S., the 25 countries listed above, and six non-MNF-I countries: Hungary, Italy, Netherlands, Portugal, Slovenia, Turkey Note: Fiji and New Zealand, participating as a part of the UN Assistance Mission in Irag (UNAMI), are not included.

United Kingdom

CONTACT INFORMATION



• This brief draws from multiple sources. References are cited on the following pages.

Please forward all questions and/or comments to:

NEA-I-IPOG-DL@state.gov

Γ A

NOTES AND SOURCE CITATIONS (1 of 2)



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- Department of State, NEA-I-ECON, 202-647-9885

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Slide 20:

- POC Department of State, NEA-I ECON, 202-647-9815
- The chart shows average daily power production in megawatt hours (MWh). 120,000 MWh goal equates to 20 hours at 6000 MW average supplied load or 24 hours at 5000 MW average supply load.
- Oil Prices are sourced from Bloomberg

Slide 21:

Department of State, NEA-I-ECON, 202-647-9885

Slide 22:

- ITAO Weekly Status Report February 20, 2008
- Iraqi Bond Prices sourced from Bloomberg

Slide 23:

- ITAO Weekly Status Report - February 20, 2008

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